

Labor Supply Responses to Taxation

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GOALS OF THIS LECTURE

- 1) Cover empirical studies of labor supply responses to taxation going historically from earlier to more recent papers. Contributes to our highly important “internal paper wikipedia” (IPW).
- 2) Understand key methodologies such as non-linear budget sets and “bunching at the kinks,” which are useful for a wide range of empirical work.
- 3) Critically discuss papers’ methodologies and results so as to practice our research skills.

MOTIVATION

- 1) Labor supply responses to taxation are of fundamental importance for income tax policy [efficiency costs and optimal tax formulas]
- 2) Labor supply responses along many dimensions:
 - (a) Intensive: hours of work on the job, intensity of work, occupational choice [including education]
 - (b) Extensive: whether to work or not [e.g., retirement and migration decisions]
- 3) Reported earnings for tax purposes can also vary due to (a) tax avoidance [legal tax minimization], (b) tax evasion [illegal under-reporting]
- 4) Different responses in short-run and long-run: long-run response most important for policy but hardest to estimate

BASIC CROSS SECTION ESTIMATION

Data on hours or work, wage rates, non-labor income started becoming available in the 1960s when first micro surveys and computers appeared:

Simple OLS regression:

$$l_i = \alpha + \beta w_i + \gamma y_i + X_i \delta + \epsilon_i$$

w_i is the net-of-tax wage rate

y_i measures non-labor income [including spousal earnings for couples]

X_i are demographic controls [age, experience, education, etc.]

β measures uncompensated wage effects, and γ income effects [can be converted to ϵ^u, η]

BASIC CROSS SECTION RESULTS

1. **Male workers** [primary earners when married] (Pencavel, 1986 survey):

a) Small effects $\varepsilon^u = 0$, $\eta = -0.1$, $\varepsilon^c = 0.1$ with some variation across estimates (sometimes $\varepsilon^c < 0$).

2. **Female workers** [secondary earners when married] (Killingsworth and Heckman, 1986):

Much larger elasticities on average, with larger variations across studies. Elasticities go from zero to over one. Average around 0.5. Significant income effects as well

Female labor supply elasticities have declined overtime as women become more attached to labor market (Blau-Kahn JOLE'07)

KEY ISSUE: w correlated with tastes for work

$$l_i = \alpha + \beta w_i + \gamma y_i + \epsilon_i$$

Identification is based on cross-sectional variation in w_i : comparing hours of work of highly skilled individuals (high w_i) to hours of work of low skilled individuals (low w_i)

If highly skilled workers have more taste for work (independent of the wage effect), then ϵ_i is positively correlated with w_i leading to an upward bias in OLS

Plausible scenario: hard workers acquire better education and hence have higher wages

Controlling for X_i can help but can never be sure that we have controlled for all the factors correlated with w_i and tastes for work: **Omitted variable bias**

⇒ Tax changes provide more compelling identification

TAX ISSUE: NON-LINEAR BUDGET SETS

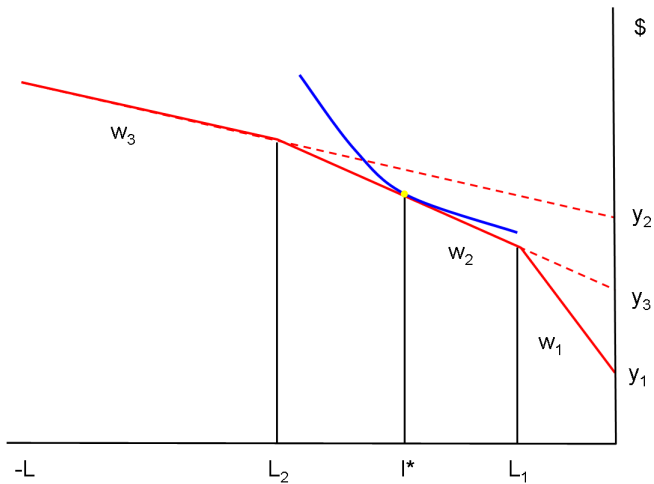
Actual tax system is not linear but piece-wise linear with varying marginal tax rate τ due to (a) means-tested transfer programs, (b) progressive individual income tax

Same theory applies when considering the linearized tax system $c = wl + y$ with $w = w^p(1 - T')$ and y defined as virtual income (intercept of budget with x-axis when setting $l = 0$)

Main complications:

- (a) w [and y] become endogenous to choice of l
- (b) FOC may not hold if individual bunches at a kink
- (c) FOC may not characterize the optimum choice

Non-Linear Budget Set Estimation: Virtual Incomes



Source: Hausman (Hbk 1985)

TAX ISSUE: NON-LINEAR BUDGET SETS

Non-linear budget set creates two econometric problems:

- 1) Model mis-specification: OLS regression no longer recovers structural elasticity parameter of interest
- 2) Econometric bias: $\tau_i = T'(w_i l_i)$ and y_i depends on income $w_i l_i$ and hence on l_i

Tastes for work are positively correlated with τ_i (due to progressive tax system) \rightarrow downward bias in OLS regression of hours worked on net-of-tax rates

OLD NON-LINEAR BUDGET SET METHOD

Issue addressed by non linear budget set studies pioneered by Hausman in late 1970s (Hausman, 1985 PE handbook chapter)

Method uses a structural model of labor supply to derive and estimate labor supply function fully consistent with theory

Key point: the method still uses the standard cross-sectional variation in pre-tax wages w^P for identification. Taxes are seen as a problem to deal with rather than an opportunity for identification.

New literature identifying labor supply elasticities using tax changes has a totally different perspective: taxes are seen as an **opportunity** to identify labor supply

Negative Income Tax (NIT) Experiments

- 1) Best way to resolve identification problems: exogenously change taxes/transfers with a **randomized experiment**
- 2) NIT experiment conducted in 1960s/70s in Denver, Seattle, and other cities
- 3) First major social experiment in U.S. designed to test proposed transfer policy reform
- 4) Provided lump-sum welfare grants G combined with a steep phaseout rate τ (50%–80%) [based on family earnings]
- 5) Analysis by Rees (1974), Munnell (1986) book, Ashenfelter and Plant JOLE'90, and others
- 6) Several groups, with randomization within each; approx. $N = 75$ households in each group

Table 1
Parameters of the 11 Negative Income Tax Programs

Program Number	G (\$)	τ	Declining Tax Rate	Break-even Income (\$)
1	3,800	.5	No	7,600
2	3,800	.7	No	5,429
3	3,800	.7	Yes	7,367
4	3,800	.8	Yes	5,802
5	4,800	.5	No	9,600
6	4,800	.7	No	6,857
7	4,800	.7	Yes	12,000
8	4,800	.8	Yes	8,000
9	5,600	.5	No	11,200
10	5,600	.7	No	8,000
11	5,600	.8	Yes	10,360

Source: Ashenfelter and Plant (1990), p. 403

NIT Experiments: Findings

See Ashenfelter and Plant JHR' 90 for non-parametric evidence. More parametric evidence in earlier work. Key results:

- 1) Significant labor supply response but small overall
- 2) Implied earnings elasticity for males around 0.1
- 3) Implied earnings elasticity for women around 0.5
- 4) Academic literature not careful to decompose response along intensive and extensive margin
- 5) Response of women is concentrated along the extensive margin (can only be seen in official govt. report)
- 6) Earnings of treated women who were working before the experiment did not change much

From true experiment to “natural experiments”

True experiments are costly to implement and hence rare

However, real economic world (nature) provides variation that can be exploited to estimate behavioral responses \Rightarrow “Natural Experiments”

Natural experiments sometimes come very close to true experiments: Imbens, Rubin, Sacerdote AER '01 did a survey of lottery winners and non-winners matched to Social Security administrative data to estimate income effects

Lottery generates random assignment conditional on playing

Find significant but relatively small income effects: $\eta = w\partial I/\partial y$ between -0.05 and -0.10

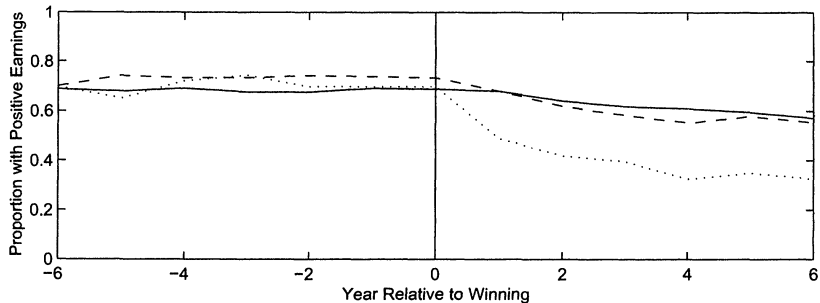


FIGURE 2. PROPORTION WITH POSITIVE EARNINGS FOR NONWINNERS, WINNERS, AND BIG WINNERS

Note: Solid line = nonwinners; dashed line = winners; dotted line = big winners.

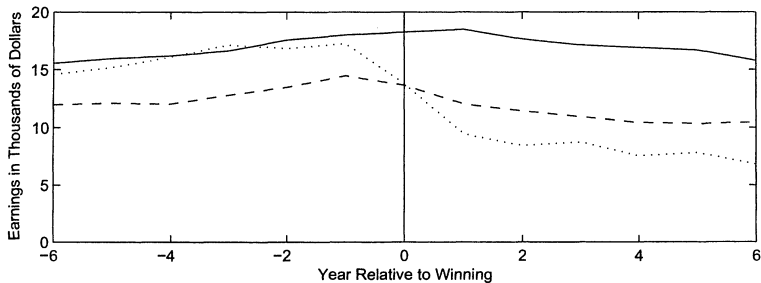


FIGURE 1. AVERAGE EARNINGS FOR NONWINNERS, WINNERS, AND BIG WINNERS

Note: Solid line = nonwinners; dashed line = winners; dotted line = big winners.

Difference-in-Difference (DD) methodology

Two groups: Treatment group (T) which faces a change [lottery winners] and control group (C) which does not [non winners]

Compare the evolution of T group (before and after change) to the evolution of the C group (before and after change)

DD identifies the **treatment effect** if the **parallel trend assumption** holds:

Absent the change, *T* and *C* would have evolved in parallel

DD most convincing when groups are very similar to start with

Should always test DD using data from more periods and plot the two time series to check parallel trend assumption

Married Women Elasticities: Blau and Kahn '07

- 1) Identify elasticities from 1980–2000 using grouping instrument
 - a) Define cells (year×age×education) and compute mean wages
 - b) Instrument for actual wage with mean wage in cell
- 2) Identify purely from group-level variation, which is less contaminated by individual endogenous choice
- 3) Results: (a) total hours elasticity for **married women** (including intensive + extensive margin) shrank from 0.4 in 1980 to 0.2 in early 2000s, (b) effect of husband earnings ↓ overtime
- 4) Interpretation: elasticities shrink as women become more attached to the labor force

Summary of Static Labor Supply Literature (SKIP)

1) Small elasticities for prime-age males

Probably institutional restrictions, need for at least one income, etc.
prevent a short-run response

2) Larger responses for workers who are less attached to labor force:
Married women, low income earners, retirees

3) Responses driven primarily by extensive margin

a) Extensive margin (participation) elasticity around 0.2-0.5

b) Intensive margin (hours) elasticity smaller

Responses to Low-Income Transfer Programs

- 1) Particular interest in treatment of low incomes in a progressive tax system: are they responsive to incentives?
- 2) Complicated set of transfer programs in US
 - a) In-kind: food stamps, Medicaid, public housing, job training, education subsidies
 - b) Cash: TANF, EITC, SSI
- 3) See Gruber undergrad textbook for details on institutions

1996 US Welfare Reform

1) Reform modified AFDC cash welfare program to provide more incentives to work (renamed TANF)

a) Requiring recipients to go to job training or work

b) Limiting the duration for which families able to receive welfare

c) Reducing phase-out rate of benefits

2) Fed govt provided incentives for states to experiment with reforms in 1992-1995 (state waivers). Some did randomized experiments.

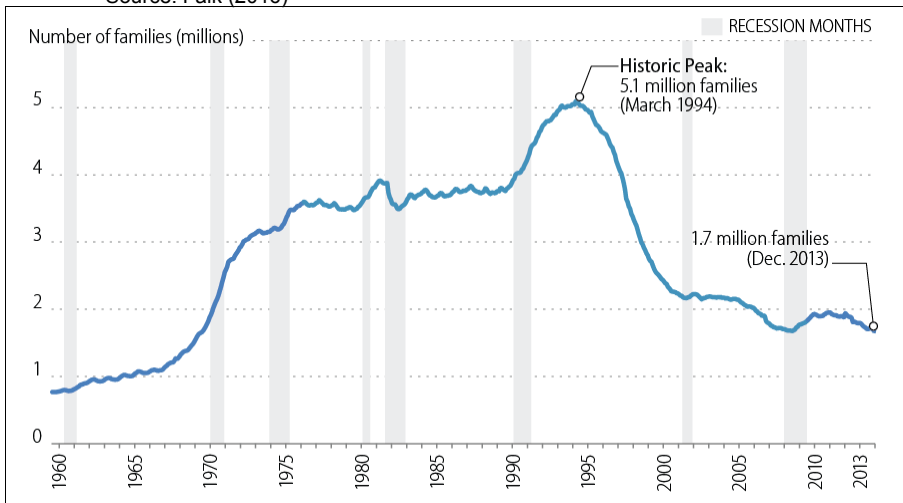
4) EITC also expanded during this period: general shift from welfare to “workfare”

Did welfare reform and EITC increase labor supply?

Figure I. Number of Families Receiving AFDC/TANF Cash Assistance, 1959-2013

Source: Falk (2016)

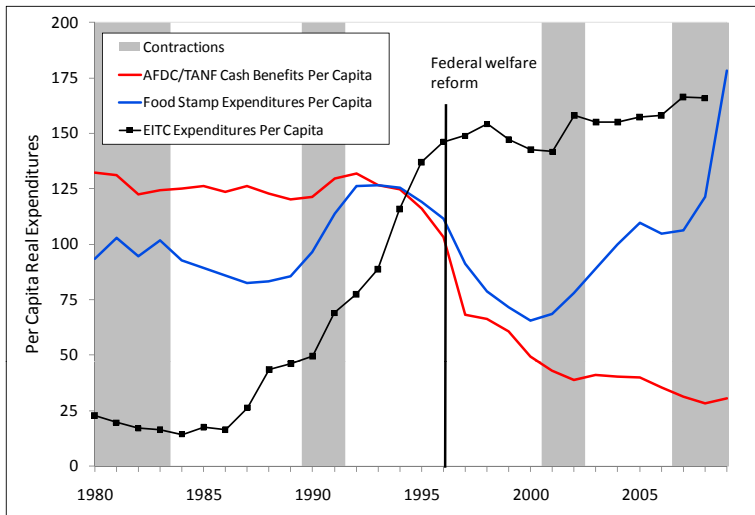
(Families in millions)



Source: Congressional Research Service (CRS), based on data from the U.S. Department of Health and Human Services (HHS).

Notes: Shaded areas represent recessionary periods. Families receiving TANF cash assistance since October 1, 1999, include families receiving cash assistance from separate state programs (SSPs) with expenditures countable toward the TANF maintenance of effort requirement (MOE).

The landscape providing assistance to poor families with children has changed substantially



Earned Income Tax Credit (EITC) program

See Kleven (2018) provides comprehensive ex-post re-analysis using women aged 20-50 and CPS data

1) EITC started small in the 1970s but was expanded in 1986-88, 1994-96, 2008-09: today, largest means-tested cash transfer program [\$70bn in 2016, 30m families recipients]

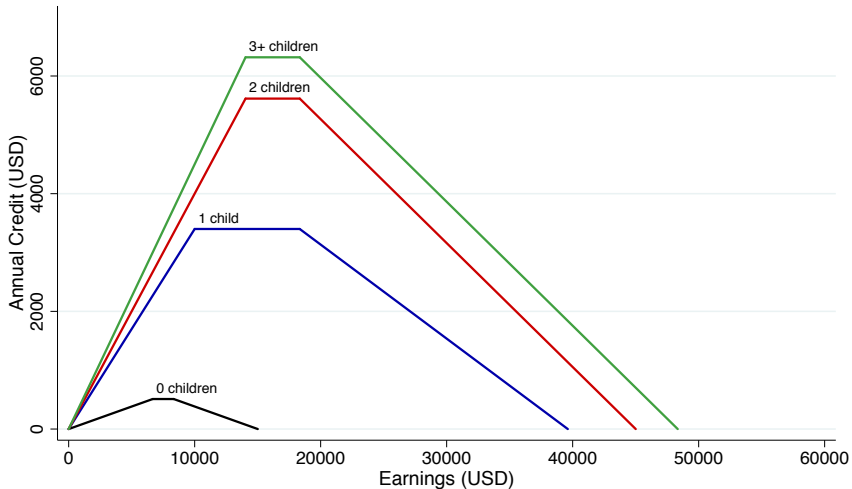
2) Eligibility: families with kids and low earnings.

3) Refundable Tax credit: administered as annual tax refund received in Feb-April, year $t + 1$ (for earnings in year t)

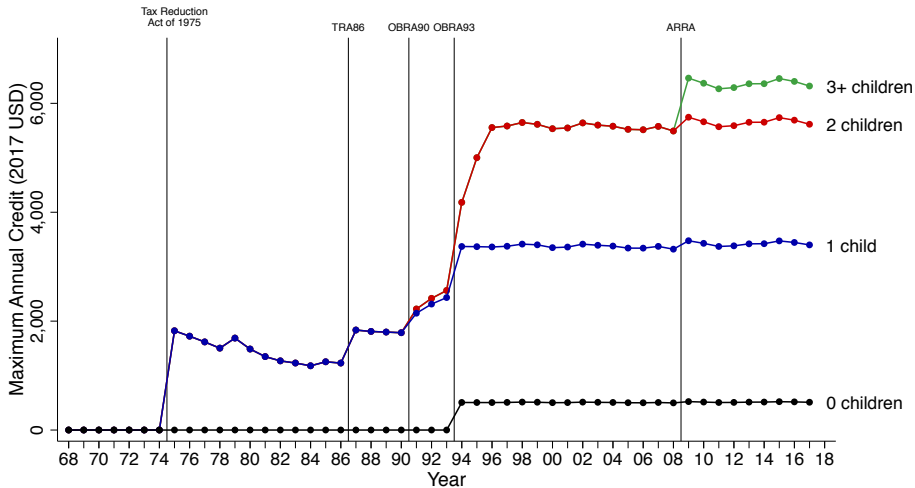
4) EITC has flat pyramid structure with phase-in (negative MTR), plateau, (0 MTR), and phase-out (positive MTR)

5) States have added EITC components to their income taxes [in general a percentage of the Fed EITC, great source of natural experiments, understudied bc CPS too small]

EITC Schedule in 2017



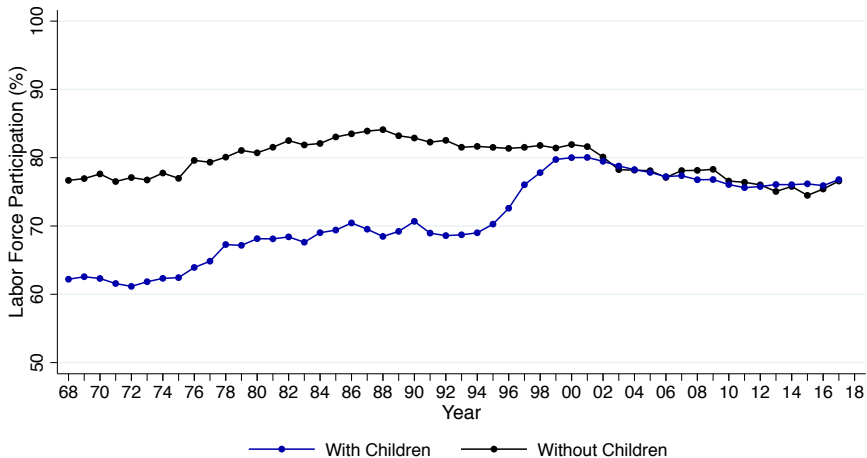
EITC Maximum Credit Over Time



Source: Kleven (2018)

Labor Force Participation of Single Women

With and Without Children



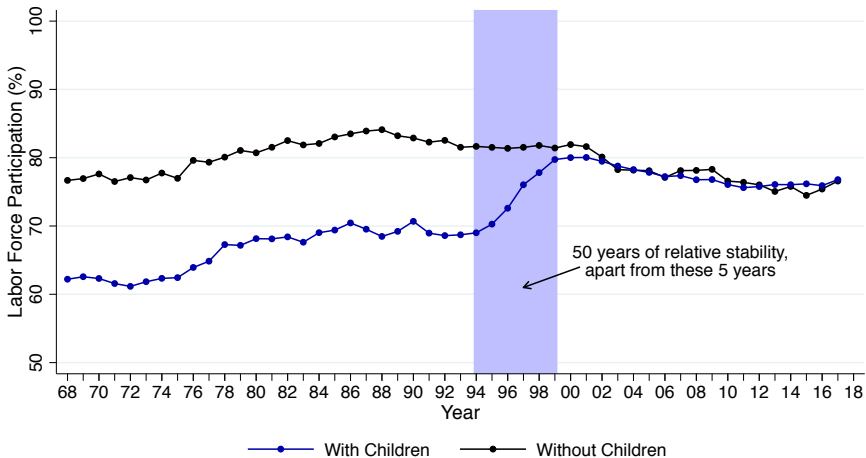
Annual Employment

Low Education

Source: Kleven (2018)

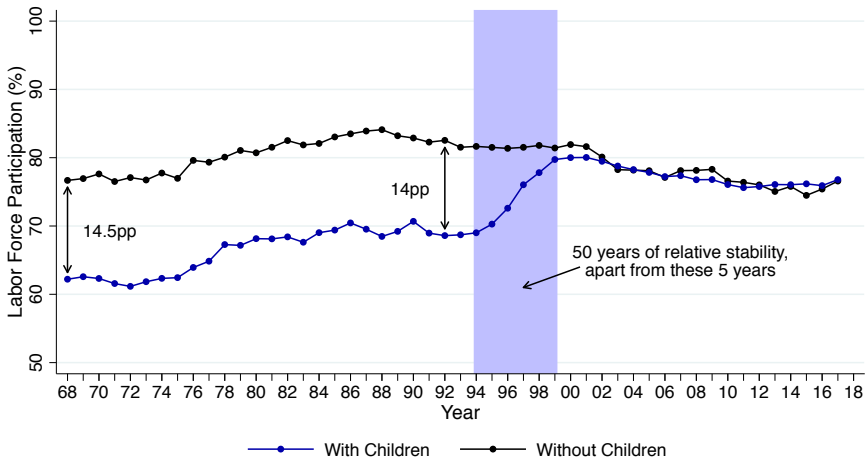
Labor Force Participation of Single Women

With and Without Children



Labor Force Participation of Single Women

With and Without Children



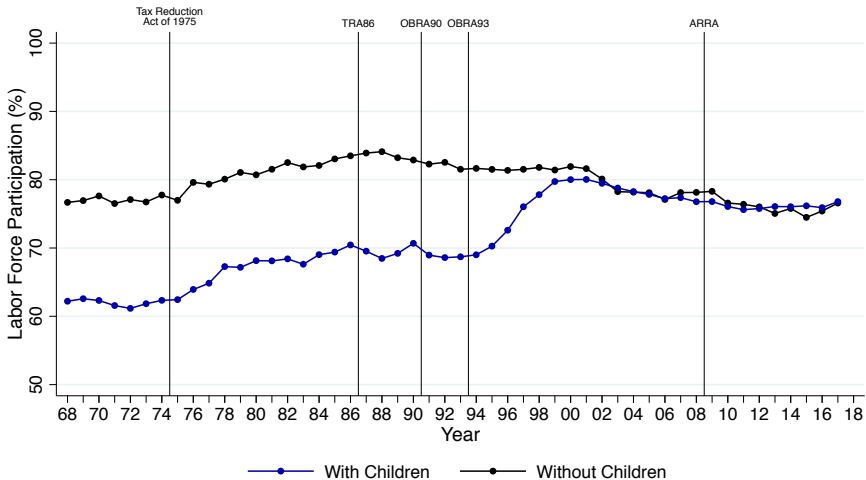
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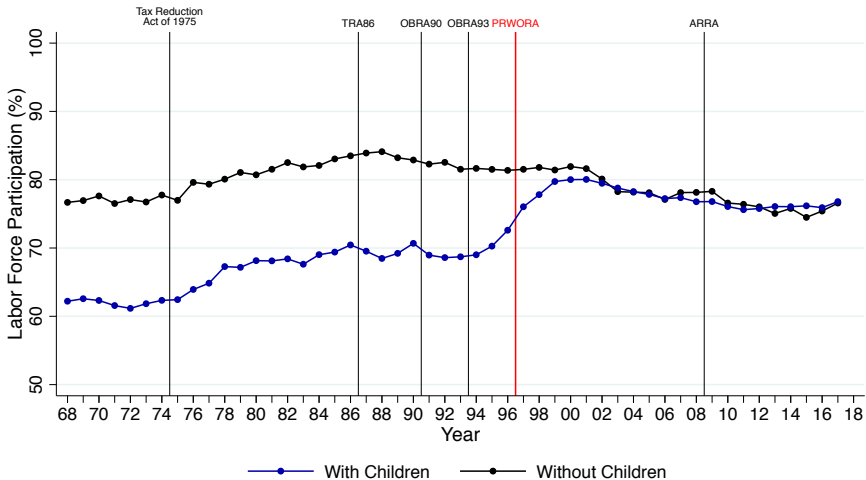
Labor Force Participation of Single Women

With and Without Children



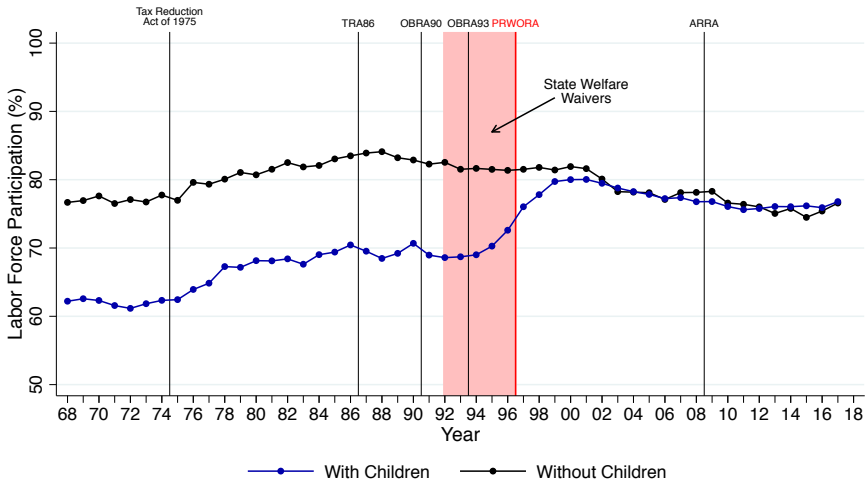
Labor Force Participation of Single Women

With and Without Children



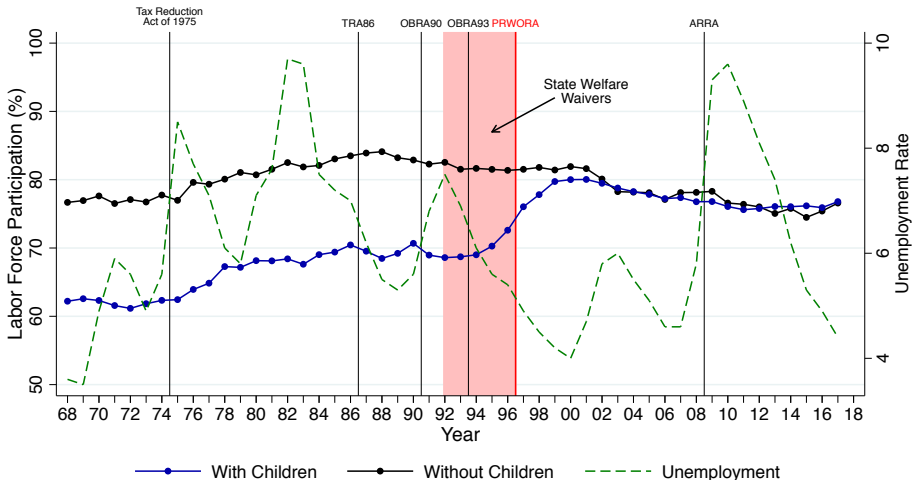
Labor Force Participation of Single Women

With and Without Children



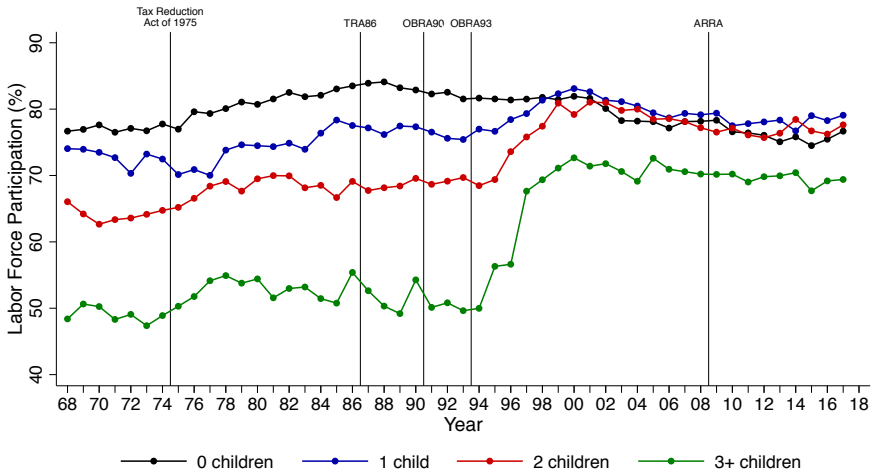
Labor Force Participation of Single Women

With and Without Children



Labor Force Participation of Single Women

By Number of Children



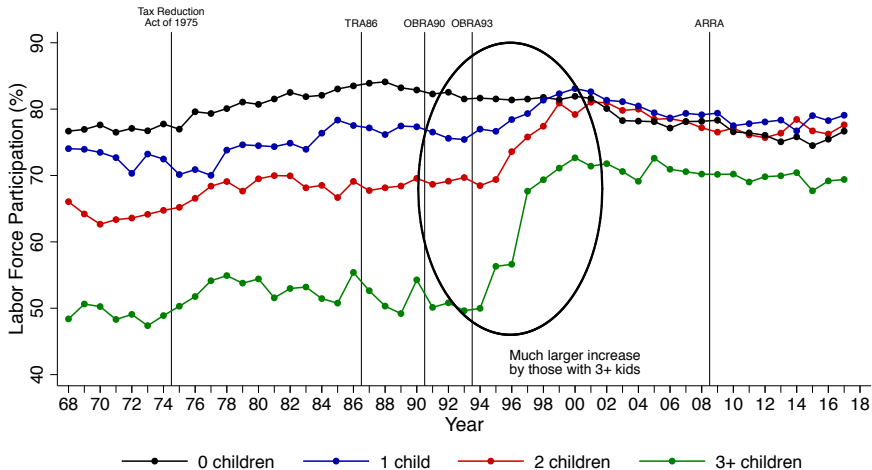
Annual Employment

Low Education

Source: Kleven (2018)

Labor Force Participation of Single Women

By Number of Children



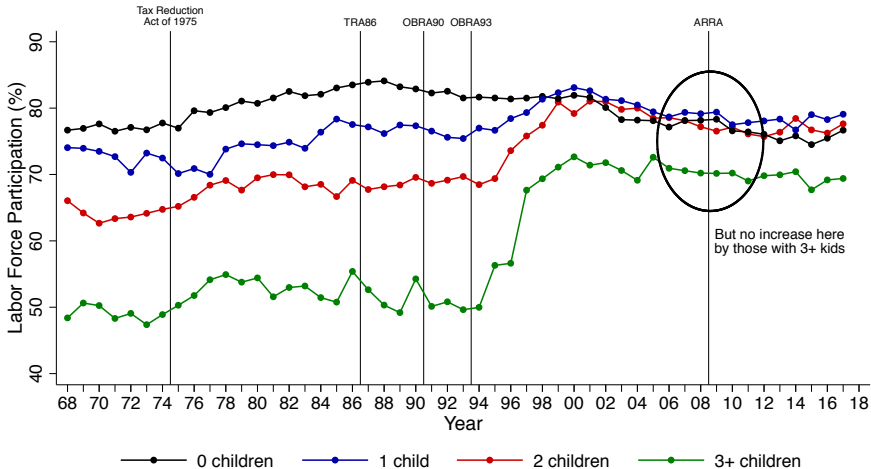
Annual Employment

Low Education

Source: Kleven (2018)

Labor Force Participation of Single Women

By Number of Children



Annual Employment

Low Education

Source: Kleven (2018)

Welfare Reform and EITC Expansion: Labor supply

Incredible increase in labor force participation of single mothers during the 1990s when welfare reform and EITC expansion happened

Kleven (2018): Unlikely that only the EITC can explain it because other EITC changes haven't generated such large effects. Maybe a unique combination of EITC reform, welfare reform, economic upturn, and changing social norms lead to this shift Or informational effects.

RCTs have consistently shown an effect of EITC and in-work tax credits.

Informational issues?

Note: Even if EITC had no labor supply responses, this does not mean it's not a valuable transfer program.

Theoretical Behavioral Responses to the EITC

Extensive margin: positive effect on Labor Force Participation as EITC makes work more attractive

Intensive margin: earnings conditional on working, mixed effects

1) Phase in: (a) Substitution effect: work more due to wage subsidy, (b) Income effect: work less \Rightarrow Net effect: ambiguous; probably work more

2) Plateau: Pure income effect (no change in net wage) \Rightarrow Net effect: work less

3) Phase out: (a) Substitution effect: work less, (b) Income effect: also work less \Rightarrow Net effect: work less

Should expect bunching at the EITC kink points

Bunching at Kinks (Saez AEJ-EP'10)

Key prediction of standard labor supply model: individuals should bunch at (convex) kink points of the budget set

1) The only non-parametric source of identification for intensive elasticity in a single cross-section of earnings is amount of bunching at kinks created by tax/transfer system

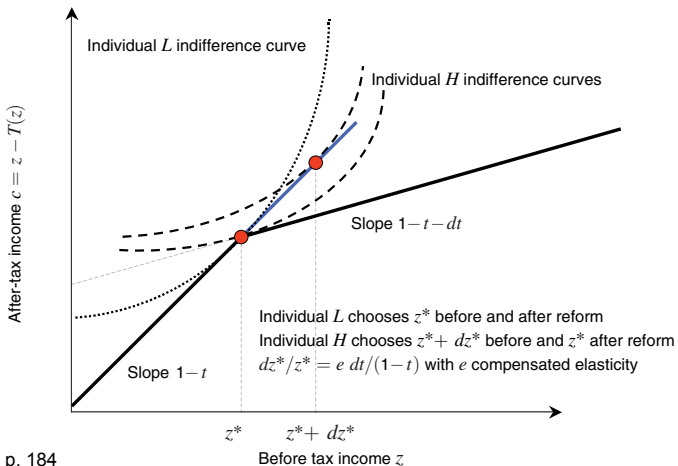
2) Saez '10 develops method of using bunching at kinks to estimate the compensated income elasticity

Formula for elasticity: $\varepsilon^c = \frac{dz/z^*}{dt/(1-t)} = \text{excess mass at kink} / \text{change in NTR}$

⇒ Amount of bunching proportional to compensated elasticity

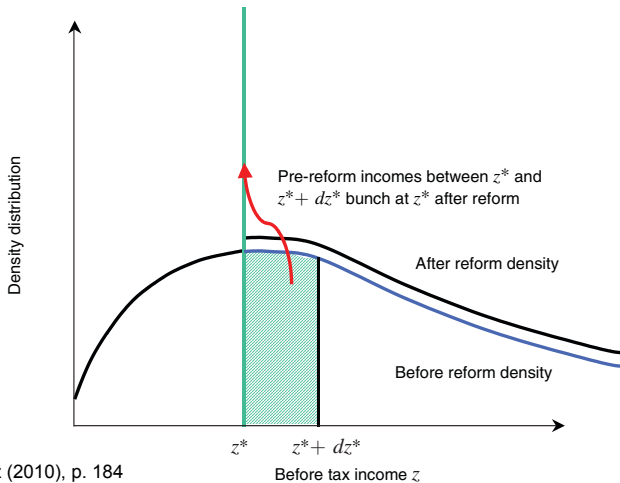
Blomquist-Newey 2017: Bunching method requires making assumptions on counterfactual density (but testable using tax changes see Londono-Avila '18 below)

Panel A. Indifference curves and bunching



Source: Saez (2010), p. 184

Panel B. Density distributions and bunching



Source: Saez (2010), p. 184

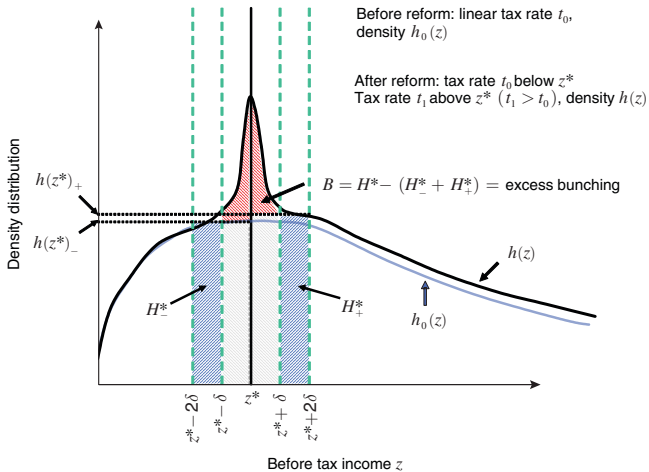
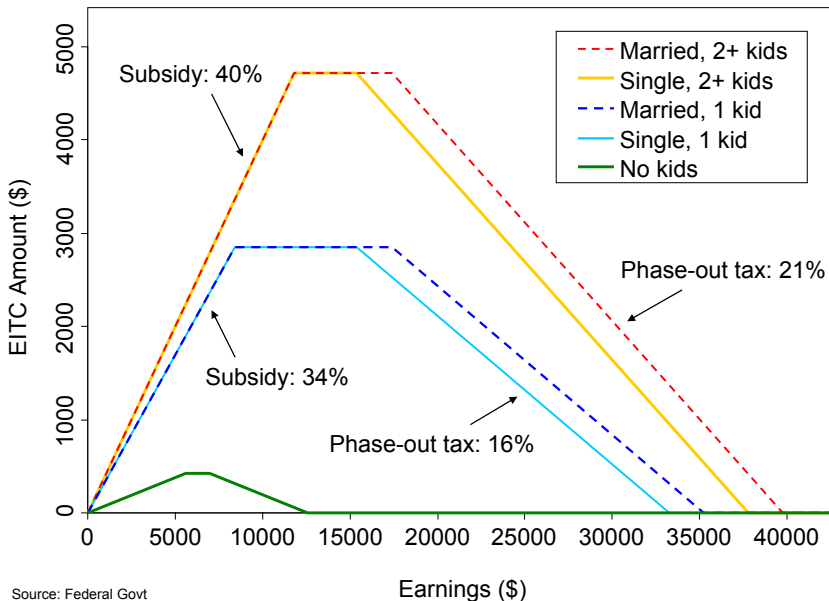


FIGURE 2. ESTIMATING EXCESS BUNCHING USING EMPIRICAL DENSITIES

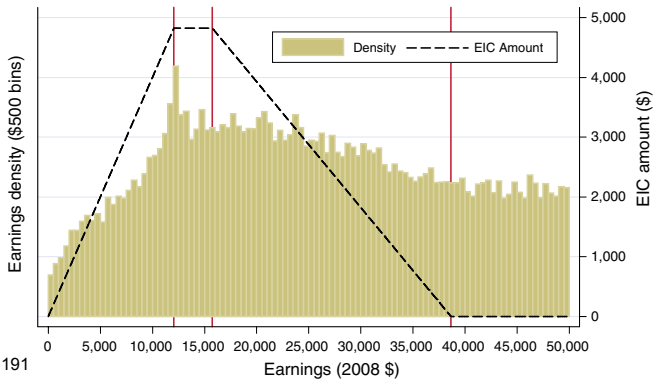
Bunching at Kinks (Saez AEJ-EP'10)

- 1) Uses individual tax return micro data (IRS public use files) from 1960 to 2004
- 2) Advantage of dataset over survey data: very little measurement error
- 3) Finds bunching around:
 - a) First kink point of the Earned Income Tax Credit (EITC), especially for self-employed
 - b) At threshold of the first tax bracket where tax liability starts, especially in the 1960s when this point was very stable
- 4) However, no bunching observed around all other kink points

EITC Amount as a Function of Earnings

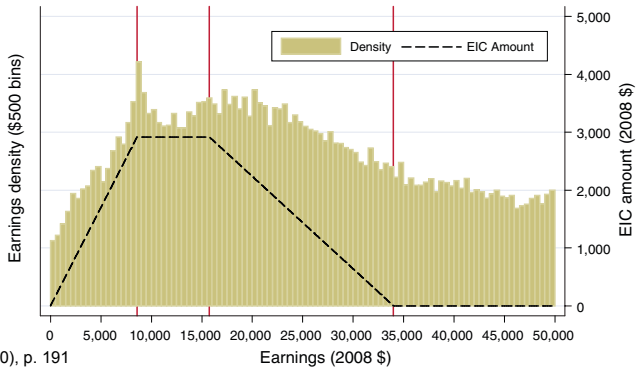


B. Two children or more



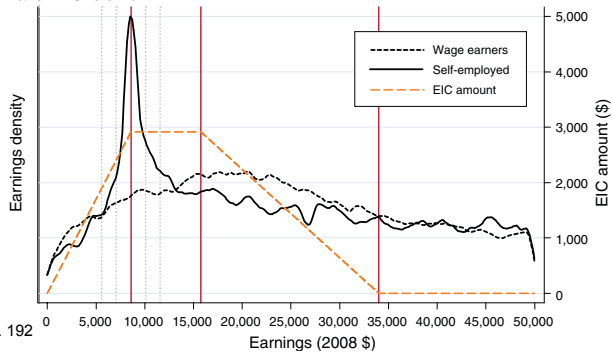
Source: Saez (2010), p. 191

Panel A. One child



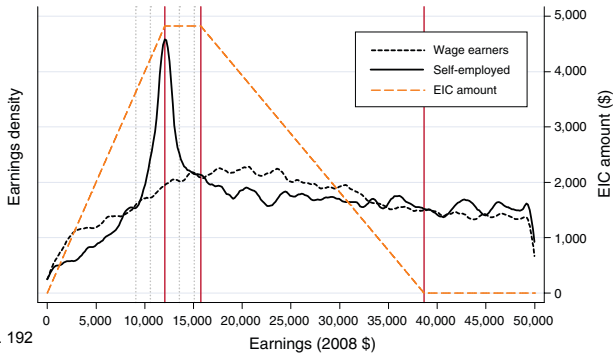
Source: Saez (2010), p. 191

Panel A. One child



Source: Saez (2010), p. 192

Panel B. Two or more children



Source: Saez (2010), p. 192

Why not more bunching at kinks?

- 1) True intensive elasticity of response may be small
- 2) Randomness in income generation process: Saez (1999) shows that year-to-year income variation too small to erase bunching if elasticity is large
- 3) Frictions: Adjustment costs and institutional constraints (Chetty, Friedman, Olsen, and Pistaferri QJE'11)
- 4) Information and salience

EITC Behavioral Studies

Strong evidence of response along extensive margin, little evidence of response along intensive margin (except for self-employed) ⇒ Possibly due to lack of understanding of the program

Qualitative surveys show that:

Low income families know about EITC and understand that they get a tax refund if they work

However very few families know whether tax refund ↑ or ↓ with earnings

Such confusion might be good for the government as the EITC induces work along participation margin without discouraging work along intensive margin (Liebman-Zeckhauser '04, Rees-Jones and Taubinsky '16)

Chetty, Friedman, Saez AER'13 EITC heterogeneity

Use US population wide tax return data since 1996 (through IRS special contract)

1) Substantial heterogeneity in fraction of EITC recipients bunching (using self-employment) across **geographical areas**

⇒ Information on EITC varies across areas and grows overtime

2) Places with high self-employment EITC bunching display **wage earnings** distribution more concentrated around plateau

3) Omitted variable test: use birth of first child to test causal eff' EITC on wage earnings

⇒ Evidence of wage earnings response to EITC along intensive margin

IMPLICATIONS OF ROLE OF INFORMATION

Empirical work:

Information should be a key explanatory variable in estimation of behavioral responses to govt programs

When doing empirical project, always ask the question: did people affected understand incentives?

Cannot identify structural parameters of preferences without modeling information and salience

Normative analysis:

Information is a powerful and inexpensive policy tool to affect behavior

Should be incorporated into optimal policy design problems

Value of Administrative data

Key advantages of admin data (in most advanced countries such as Scandinavia):

- 1) Size (often full population available)
- 2) Longitudinal structure (can follow individual across years)
- 3) Ability to match wide variety of data (tax records, earnings records, family records, health records, education records)

US is lagging behind in terms of admin data access [hard to match across agencies]

Private sector also generates valuable **big data** (Google, Credit Bureaus, personnel/health data from large companies)

Bunching at Notches

Taxes and transfers sometimes also generate **notches** (=discontinuities) in the budget set

Such discontinuities should create bunching (and gaps) in the resulting distributions

Example: Pakistani income tax creates notches because **average** tax rate jumps \Rightarrow Bunching below the notch and gap in density just above the notch

Empirically: Kleven and Waseem QJE'13 find evidence of bunching (primarily among self-employed) but size of the response is quantitatively small

Large fraction of taxpayers are unresponsive to notch likely due to lack of information

Kleven and Waseem QJE'13 notch analysis

With optimization frictions (lack of information, costs of adjustment), a fraction of individuals fail to respond to notch

Kleven-Waseem use empirical density in the theoretical gap area to measure the fraction of unresponsive individuals

This allows them to back up the frictionless elasticity (i.e. the elasticity among responsive individuals)

The frictionless elasticity is much higher than the reduced form elasticity but remains still relatively modest

Blomquist–Newey critique and “solutions”

With a single cross-section, need to make assumptions about the counterfactual distribution (which is unknown).

How can we address this problem?

With a cross-section?

What additional data could we use?

Recently Londono-Velez and Avila (2018) use notch analysis to study wealth tax in Columbia

They show clean prior-year counterfactual overcoming the Blomquist–Newey '17 critique

Figure 1: The Personal Wealth Tax Schedule in Colombia

(a) Wealth Tax Liability as a Function of Reported Net Wealth (FY 2010)

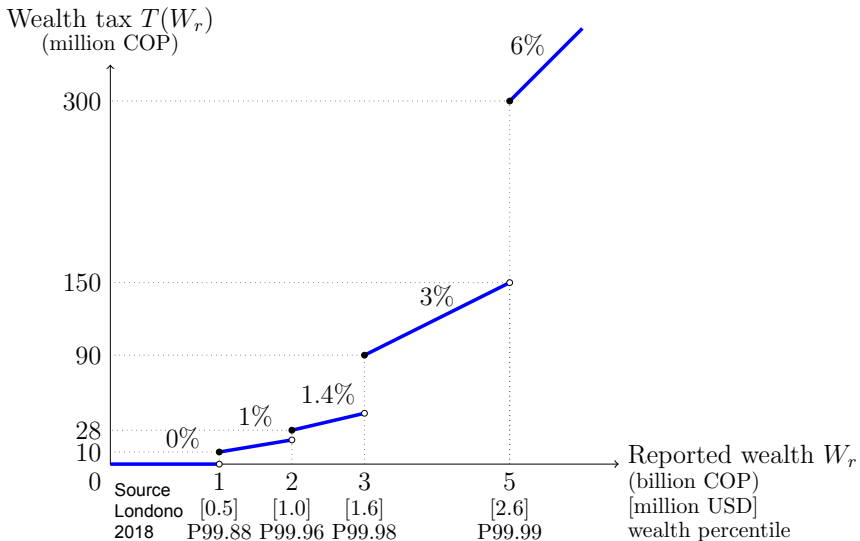
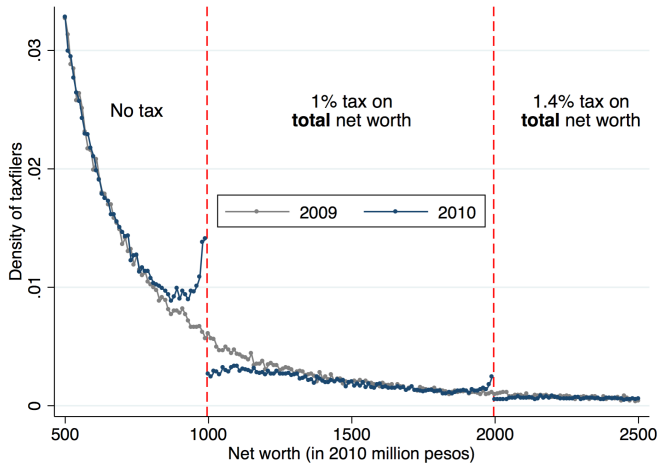


Figure 2: Distribution of Reported Net Worth in 2009 (Before Reform) and 2010 (After Reform)



Notes: This figure overlays the distribution of tax filers by reported net wealth before and after a reform introduced two wealth tax notches at 1 and 2 billion pesos (red vertical lines), as depicted in Figure 1. These notches imply that wealth tax liability jumps discontinuously, as illustrated in Figure 1. The figure shows that the distribution of individuals is smooth in the absence of wealth tax notches (2009). The two notches result in the immediate emergence of excess mass below the notch points, and corresponding missing mass just above them (2010). This

Many Recent Bunching Studies

Bunching method applied to many settings with nonlinear budgets with convex kink points or notches (Kleven '16 survey):

Individual tax (Bastani-Selin '14 Sweden, Mortenson-Whitten '16 US)

Payroll tax (Tazhidinova '15 on UK)

Corporate tax (Devereux-Liu-Loretz '14, Bachas-Soto '17)

Wealth tax (Seim '17, Jakobsen et al. '17, Londono-Velez and Avila '18)

Health spending (Einav-Finkelstein-Schrimpf '13 on Medicare Part D)

Retirement savings (401(k) matches)

Retirement age (Brown '13 on California Teachers)

Housing transactions (Best and Kleven, 2017)

General findings: (1) clear bunching when information is salient and outcome easily manipulable; (2) bunching is almost always small relative to conventional elasticity estimates

Macro Long-Run Evidence

- 1) Macroeconomists also estimate elasticities by examining long-term trends/cross-country comparisons
- 2) Identification more questionable but estimates perhaps more relevant to long-run policy questions of interest
- 3) Use aggregate hours data and aggregate measures of taxes (average tax rates)
- 4) Highly influential in calibration of macroeconomic models

Trend-based Estimates and Macro Evidence

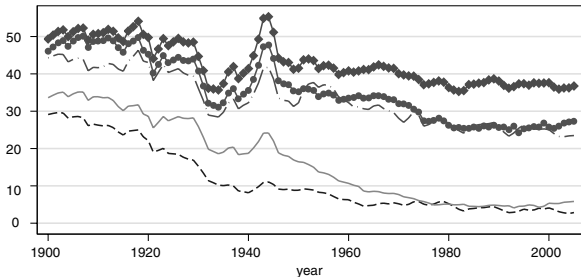
Long-Run: US real wage rates multiplied by about 5 from 1900 to present due to economic growth

Aged 25-54 male hours have fallen 25% and then stabilized (Ramey and Francis AEJ-macro '09)

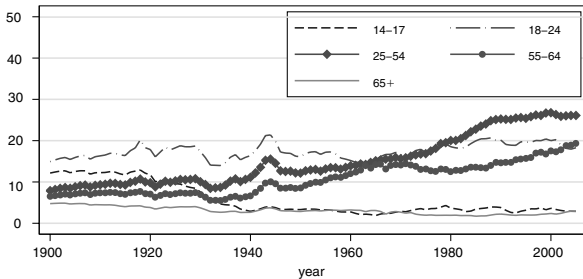
⇒ Uncompensated hours of work elasticity is small ($< .1$)

However, taxes are rebated as transfers so can still have labor supply effects if large compensated elasticity/income effects

Alternative plausible story: utility depends on relative consumption ⇒ Earnings \$10,000 is low today but would have been very good in 1900 (reference point labor supply theory)



B. Males



Ramey and Francis AEJ'09 C. Females

FIGURE 2. AVERAGE WEEKLY HOURS WORKED PER PERSON, BY AGE GROUP

Long-run cross-country panel: Prescott 2004

Uses data on hours worked by country in 1970 and 1995 for 7 OECD countries [total hours/people age 15-64]

Technique to identify elasticity: calibration of GE model

Rough intuition: posit a labor supply model, e.g.

$$u(c, l) = c - \frac{l^{1+1/\varepsilon}}{1 + 1/\varepsilon}$$

Finds that elasticity of $\varepsilon = 1.2$ best matches time series and cross-sectional patterns

Note that this is analogous to a regression without controls for other variables

Results verified in subsequent calibrations by Ohanina-Raffo-Rogerson JME'08 and others using more data

Table 2

Actual and Predicted Labor Supply

In Selected Countries in 1993–96 and 1970–74

Period	Country	Labor Supply*		Differences (Predicted Less Actual)	Prediction Factors	
		Actual	Predicted		Tax Rate τ	Consumption/ Output (c/y)
1993–96	Germany	19.3	19.5	.2	.59	.74
	France	17.5	19.5	2.0	.59	.74
	Italy	16.5	18.8	2.3	.64	.69
	Canada	22.9	21.3	-1.6	.52	.77
	United Kingdom	22.8	22.8	0	.44	.83
	Japan	27.0	29.0	2.0	.37	.68
	United States	25.9	24.6	-1.3	.40	.81
1970–74	Germany	24.6	24.6	0	.52	.66
	France	24.4	25.4	1.0	.49	.66
	Italy	19.2	28.3	9.1	.41	.66
	Canada	22.2	25.6	3.4	.44	.72
	United Kingdom	25.9	24.0	-1.9	.45	.77
	Japan	29.8	35.8	6.0	.25	.60
	United States	23.5	26.4	2.9	.40	.74

*Labor supply is measured in hours worked per person aged 15–64 per week.
Sources: See Appendix.

Source: Prescott (2004)

Reconciling Micro and Macro Estimates

Recent interest in reconciling micro and macro elasticity estimates (see Chetty-Guren-Manoli-Weber '13)

Three potential explanations

- a) Statistical Bias: culture differs in countries with higher tax rates [Alesina, Glaeser, Sacerdote 2005, Steinhauer 2018 for Swiss communities by language]
- b) Macro-elasticity captures long-term response which could be larger than short-term response (frictions, etc. Chetty '12).
- c) Other programs: retirement, education affect labor supply at beginning and end of working life (Blundell-Bozio-Laroque '11) and child care affecting mothers (Kleven JEP'14)

Blundell-Bozio-Laroque '13

Strong evidence that variation in aggregate hours of work across countries happens among the young and the old: (a) schooling-work margin (b) presence of young children (for women), (c) early retirement

Serious cross-country time series analysis would require to put together a better tax wedge by age groups which includes all those additional govt programs [welfare, retirement, child care]

This has been done quite successfully in the case of retirement by series of books by Gruber and Wise, *Retirement around the world*

⇒ Need to develop a more comprehensive international / time series database of tax wedges by age and family types

Long-term effects: Evidence from the Israeli Kibbutz

Abramitzky '15 book based on series of academic papers

Kibbutz are egalitarian and socialist communities in Israel, thrived for almost a century within a more capitalist society

- 1) Social sanctions on shirkers effective in small communities with limited privacy
- 2) Deal with brain drain exit using communal property as a bond
- 3) Deal with adverse selection in entry with screening and trial period
- 4) Perfect sharing in Kibbutz has negative effects on high school students performance but effect is small in magnitude (concentrated among kids with low education parents)

Long-term effects: Evidence from the Israeli Kibbutz

Abramitzky-Lavy ECMA'14 show that high school students study harder once their kibbutz shifts away from equal sharing

Uses a DD strategy: pre-post reform and comparing reform Kibbutz to non-reform Kibbutz. Finds that

- 1) Students are 3% points more likely to graduate
- 2) Students are 6% points more likely to achieve a matriculation certificate that meets university entrance requirements
- 3) Students get an average of 3.6 more points in their exams

Effect is driven by students whose parents have low schooling; larger for males; stronger in kibbutz that reformed to greater degree

Culture of Welfare across Generations

Conservative concern that welfare promotes a culture of dependency: kids growing up in welfare supported families are more likely to use welfare

Correlation in welfare use across generations is obviously not necessarily causal

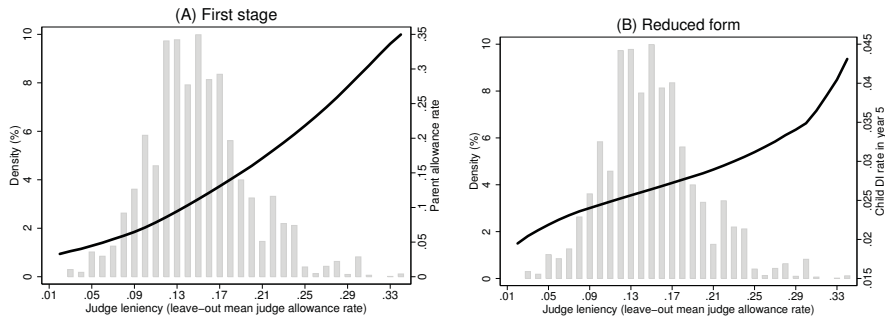
Dahl, Kostol, Mogstad QJE'2014 analyze causal effect of parental use of Disability Insurance (DI) on children use (as adults) of DI in Norway

Identification uses random assignment of judges to denied DI applicants who appeal [some judges are severe, some lenient]

Find evidence of causality: parents on DI increases odds of kids on DI over next 5 years by 6 percentage points

Mechanism seems to be learning about DI availability rather than reduced stigma from using DI [because no effect on other welfare programs use]

Figure 3: Effect of Judge Leniency on Parents (First Stage) and Children (Reduced Form).



Notes: Baseline sample, consisting of parents who appeal an initially denied DI claim during the period 1989-2005 (see Section 3 for further details). There are 14,893 individual observations and 79 different judges. Panel (A): Solid line is a local linear regression of parental DI allowance on judge leniency. Panel (B): Solid line is a local linear regression of child DI receipt on their parent's judge leniency measure. All regressions include fully interacted year and department dummies. The histogram of judge leniency is shown in the background of both figures (top and bottom 0.5% excluded from the graph).

Source: Dahl, Kostol, Mogstad (2013)

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